

MINUTES

ORDINARY MEETING

WEDNESDAY 7TH DECEMBER 2011

Please find attached Minutes of the above meeting held on Wednesday 7th December 2011 at 9.10am – 5.00pm at the Joey Nona Conference Room, TSRA Office, Thursday Island.

Torres Strait Island Regional Council (TSIRC) Ordinary Meeting Held at the Joey Nona Conference Room, TSRA Office, Thursday Island Wednesday 7th December 2011

WEDNESDAY 7TH DECEMBER 2011

Present: Cr. Fred Gela, Mayor

Cr. Kenny Bedford, Deputy Mayor, Division 14 - Erub

Cr. Donald Banu, Division 1 – Boigu Island
Cr. Torenzo Elisala, Division 2 – Dauan
Cr. Keith Fell, Division 4 – Mabuiag Island
Cr. Wayne Guivarra, Division 5 – Badu Island
Cr. David Bosun, Division 6 – Kubin, Moa Island

Cr. Toshie Kris, Division 7 – St. Pauls Cr. Nancy Pearson, Division 8- Hammond Cr. Walter Mackie, Division 9 - Iama Cr. Willie Lui, Division 10 - Warraber

Cr. Phillemon Mosby, Division 11 - Poruma Island

Cr. Fraser Nai, Division 12 – Yorke Cr. Florianna Bero, Division 13 – Ugar Cr. Ron Day – Division 15 – Mer Island Mr. John Scarce, Chief Executive Officer

Mr. Anthony Bird, Executive Manager Corporate & Finance Mr. Patrick McGuire, Executive Manager Engineering Services

Mr. Chris McLaughlin, Chief Legal Officer Mrs Dinah Sailor, Executive Secretary.

Observers: Nil

Apologies:

Cr. Ron Enosa, Division 3 - Saibai Island

Ms Dania Ahwang, Deputy CEO Mr. David Abednego, Executive Officer

9.10am: Meeting opened in prayer by Cr. Fell.

DEPUTATION - Nil

MAYOR WELCOME & OPENING REMARKS

Mayor

Welcomed Councillors to the meeting

Acknowledged Traditional Land Owners of this land, the Kaurareg people.

ACCEPTANCE OF APOLOGY - COUNCILLORS ABSENCE

APOLOGIES NOTED

Cr. Enosa

Cr. Ron Enosa, Division 3 – Saibai Island (due to unavailability of AQIS staff to fill in for Cr. Enosa whilst he attends Council Meeting)

Mayor advised:

- It is crucial that dialogue occurs between Councillors and future Councillors(elected to represent their Division) with the organisation they are working for such as Health, Education, AQIS or any other external organisations the importance of Councillors to attend Council meeting and to facilitate and support that approach.
- Council represent the constituents as a whole but in terms of Divisional that's where Councillors are heavily relied on, because at the end of the day your voice is needed at the table to represent your constituents.
- TSRA have that close dialogue with TSIRC and vice versa to ensure that those meetings don't clash and these meetings are scheduled in advance so there should be no excuses.
- Councillors:
 - need to prioritise because under the new regime or Council there
 may be a requirement under legislation that our remuneration be
 tied to our attendance at meetings whether it be standing
 committee meetings or Ordinary meetings; and
 - be mindful as this is something that has already been flagged with TSRIC in relation to the attendance records because the policy makers do access the attendance schedules for all newly amalgamated Councils, and are thinking of putting that requirement under legislation.

Resolution

Moved Cr. Bedford, Seconded Cr. Fell that Council accepts the apology from Cr. Enosa for his absence at this meeting.

Motion Carried

CONFIMATION OF MINUTES - COUNCIL MEETING

Lay on Table.



INTEGRATED SERVICE DELIVERY

- It was noted:
 - that the traffic light scenario will be kept in that framework document, but also add that extra criteria to include the targets there as well as the deliverables so that way it is evaluated.
 - The TSRA General Manager is
 - aware of the discussions and that it has to come through this same process to seek an endorsement.
 - open to any feedbacks or amendments to the framework, and if Council doesn't endorse any of these recommendations, and endorse the current process that's been presented then there is no need to go back to the GM.
 - Council need to look into suggesting anything that will make it work better, because at the end of the day, we are here in the one Region to achieve the one goal to improve the health and wellbeing and the livelihood of our people that's the reason why everybody is in support of it.
 - The TSIRC CEO does not make any decision on behalf of Council on any Policy matters. The Policy decision lies with the Council that is why it is presented here today at this meeting.

RESOLUTION

Moved Cr. Lui, Seconded Cr. Nai that Council endorse the Integrated Service Delivery (ISD) Governance Framework, with the following amendments:

- That the Council and Council Mayors be placed in the policy arena of the framework
- That the ISD Steering Group be amalgamated with the ISD Board of Management (less the Council Mayors as they are in the Policy)
- That the traffic light reporting mechanism be enhanced by the provision of performance indicators that represent meaningful reporting of outcomes.

Further Council authorises the CEO to commit the appropriate resources to actively be involved and to ensure that the best interest of the Council and constituents of the TSIRC Local Government area are properly represented.

Motion Carried.

DRUG MISUSE ACT

- Drug & Alcohol Policy
 - Zero Tolerance
 - Policy has a lot of mechanism in place to enact it
 - Suspicions reporting Council need to be aware of it to enact the policy.
- CLO advised comprehensive training and education process are being conducted on Local Laws for authorised person, Community Police and EHWs, once that is completed they will go back into communities to enforcing some of those areas.
- Mayor reiterating Cr. Mackie and Cr. Bedford on this issues they raised, and thanked Cr. Pearson for mentioning the Aboriginal & Torres Strait Islanders incarceration rate.
 - The integrity issue has set in where people perceived they know what the law is but not necessarily understand the Local Law, that there are penalty system in the Local Law that could apply and that the Policy Officers therefore have that authority to apply those powers.



- The result of the Aboriginal & Torres Strait Islanders incarceration rate is because of the many reports that have been done and enquiries.
- The Court System has gone soft on our offenders especially the repeat offenders, which is why they continuously offend and get to walk around in communities because when it comes to sentencing offenders, its not worth the effort going through the justice system because at the end of the day its just a slap on the wrist – they get a warning and fined but still go back and do it again.
- Agrees in terms of supporting that Council don't support these changes because all Council need to do is draft a letter to the appropriate people to highlight our concerns around repeat offenders especially those who are continuously busted for drugs, the supplying and selling of drugs.
- With sentencing not strict these sort of offenders need to put behind bars.
- Chief Legal Officer draft letter the Chief Magistrate around these issues.
- It was noted that Council draft a letter to the Chief Magistrate, highlighting some of the issues around repeat offenders, going back to vandalism etc, and drug suppliers as well.

RESOLUTION

Moved Cr. Pearson, Seconded Cr. Guivarra that Council does not support the proposed changes to the legislation.

Motion Carried.

STAFF ON EXTERNAL COMMITTEES

RESOLUTION

Moved Cr. Fell, Seconded Cr. Elisala that Council extend the provision of volunteer representation beyond the emergency management provision we currently provide to other approved organisations as determined from time to time under a register adopted by Council and maintained by the CEO office, that a policy be developed for adoption by Council at its next meeting along with a report on potential volunteer organisations to be placed in the register.

Motion Carried.

LOCAL DISASTER MANAGEMENT PLAN (LDMP) 2011

RESOLUTION

Moved Cr. Fell, Seconded Cr. Banu that pursuant to the requirements of the Disaster Management Act 2003 Council approve the Torres Strait Island Regional Council Local Disaster Management Plan.



APOLOGY TO COUNCIL - CR. LUI

- Cr. Lui apologized to Council as part of one of the recommendations formulated for his reprimand by CMC for misappropriation funds, as well as reimbursement of the monies to Council. Council accepted Cr. Lui's Apology.
- Apologized also to Cr. Fell and acknowledged that he was placed in a difficult position in this matter.

EXECUTIVE MANAGER REPORTS

ENGINEERING SERVICES

CCT PROGRAM

It was noted:

- that discussions have occurred with the TSRA General Manager (GM) on this issue, and they are conscientious about it and have identify and acknowledged the continued need for the HEMTP Plant Pool throughout the Region, even though there are other plant pools that Council have established and are currently delivering eg NDRRA works (\$10M for the Natural Disaster Relief Recovery Arrangements).
- The TSRA is in receipt of that proposal and the same structure and looking at going in collectively with TSIRC to ensure that the all the other funding bodies/agencies attending that same discussion and do not away without supporting the new proposal.
- There are three types of road works:
 - Divisional Crew where there will be a fixed set of plant in each divisions, that plant is accessible by the Divisional Engineering Office of the Plant Operators Division, and that plant can be swung into use to undertake road repairs, and the day to day work in the divisions
 - NDRRA crew which comes through and basically does any maintenance once a year.
 - The Construction crew which is currently managed by Main Roads
 that construction crew (that's currently on Erub) moves from project to project and carries out major construction projects.

Mayor

- The HEMTP Plant pool which is accessible to 17 Communities (includes Bamaga & Seisia), 12 months a year and each community only has access to that plant pool if they have the project dollars to deliver the project down on ground maybe once every 2 years.
- The other plant pool that Council will establish owns and operates it that's being heavily involved with the NDRRA (\$10M)
- The two plant pool is very much needed to deliver what we need to deliver.
- Council is looking at what needs to be done to the plant down on ground in the community that Councils had once before whether its worth spending money on it or not because it will cost more to fix rather than looking at buying something else – that is ongoing.
- That's where some of the issues are coming out, need to look at focusing on something similar to what was delivered to Ugar, a multi-purpose piece of machinery that can be utilised extensively to do the basic road works, push the tips, or loading stuff etc that's required on a regular basis for

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communities, as some communities may require it weekly or some

fortnightly.

That is something that's been discussed for quite sometime, no doubt Council is in support of the TSIRC establishment of machinery, the plant pool, and the HEMTP Plant Pool but need to start thinking about the basic plant that is available in the community, in some communities its not but to other there's plant in the community now that may need some fixing.

This is something we need to work towards, and weigh it in, if it costs more money to fix it then lets look at something else for that particular community.

CEO clarified:

1. \$3.6M

- is different to HEMTP and our normal movements.
- it was just one contract for the NDRRA freight component to move all the gravel, plan and equipment including fuel around the Torres Strait for the delivery of the NDRRA.

Value for Money

- The RCU hit hard times recently with some notable people at the top being hit pretty hard, and that in turn failed us on the ground.
- Example Damley they've down pool and have not completed the job and should have stayed there and finished the job ..
- They have actually left a dangerous situation which David Griffin is now looking into this week to see because we might have to mobilize plant and equipment to get in there to make it not as dangerous as it is.
- All the plants are still there but the workers aren't.
- The ability of Main Roads has diminished tremendously it has changed to being a construction arm in doing those things and lost sight of the training component.
- Main Roads need to put their sights back into the training component, even if it's a six (6) week job and it takes twelve (12) weeks it doesn't matter providing it gets done.
- There is possibly a need even next year as we will have another round of NDRRA and will be looking at establishing another plant pool owned by Council to be able to do all the work we need done within the NDRRA and into the future as well.
- o In relation to the minimum requirements on the communities I think we've got a fairly good handle of what minimum requirements of plant that we need within the community and where it is a very long process to be able to facilitate that when you don't have one cent to be able to buy or repair any new pieces of equipment, so if they going to be the priorities in our budgetary process then we will provide them as a priority in the budgetary process but what do we put in the 2nd, 3nd, 4th priority so that we can afford these things.
- So we are still trying to work these limited resources on a lot of occasions to be able to deliver all these stuff but where we have to get in the equipment in we get it in and try and facilitate it in emergency situation.

RESOLUTION

Moved Cr. Bosun, Seconded Cr. Bedford that Council support the establishment of the Civil Construction Training (CCT) Program.

It was resolved that Council break for morning tea at 10.50am - 11.15am

TSRA MOA

- It was noted
 - That the 3 years was the adopted cycle that was in the previous MOA.
 - Reflect the suggestion by Cr. Bosun to have the cycle per Councillors
 - The changes which were made they don't reflect TSRA changes as they did not comment on this.
 - It is simply principled based TSIRC just added to it.
 - It is an executive position which the TSRA haven't been provided yet so we hoping that we can get a Council position on it today and then provide that to TSRA for their consideration.

RESOLUTION

Moved Cr. Pearson, Seconded Cr. Bosun that Council resolve to support the entry into an informal Memorandum of Agreement with TSRA to formalise interactions, communications, service delivery, roles and responsibilities of and between the respective parties on terms substantially similar to those proposed and attached to this report.

Motion Carried.

REGIONAL INDIGENOUS LAND USE AGREEMENT (ILUA)

- It was noted
 - The Statutory Land Use Plans is in the pipes for the next election Executive Manager Engineering is developing a tender to get those plans finalised for all of our policies and procedures that is attached to those plans.
 - It will be a 12 month process before the final draft is done, then it is presented to Council to endorse before it goes to the State.
 - The process of the signing of the ILUA:
 - PBC will sign first NTO team will go around the islands to have those signed.
 - If there are specific request such as for Mer for further consultations on the mainland then so be it.
 - Council will try to engage with those as well and hopefully an agreement can be reached.
 - Then the single voice will then be passed off to the Premier and to the Prime Minister and hopefully it will be signed by the State.
 - If it is signed by the State then it all goes ahead.
 - As soon as the ILUAs are executive there is a clear commitment there to look at rolling our the new constructions and not only upgrade but the new home constructions.
 - Regional ILUA is not only housing but any MIP funded project and non-MIP funded projects
 - If a community do not sign ILUA that community will not go ahead it does not mean the rest of Torres Strait will come to a standstill, other communities will go ahead if they have signed.

RESOLUTION

Moved Cr. Cr. Guivarra, Seconded Cr. Banu that

- TSRA, TSIRC and Native Title Prescribed Bodies Corporate ("PBC) work together and speak with one voice in making further representations to the Australian Government and the Queensland Government about how Native Title should be addressed in respect of public infrastructure and housing projects for the outer islands, excepting Hammond Island;
- Council strongly oppose the application of s24JAA of the Native Title Act 1993 (Cth) in addressing Native Title for pubic infrastructure and housing projects for the outer islands; and
- 3. Council co-sign with TSRA and PBC's, correspondence that will go to the Prime Minister of Australia and the Premier of Queensland addressing points raised in resolutions 1 and 2 of this report and providing a consensus to the draft Infrastructure and Housing ILUA and Social Housing ILUA, with the particular objective of meeting timeframes for social housing projects on the outer islands under the National Partnership on Remote Indigenous Housing.

Motion Carried.

ENTERPRISE DIVESTMENT

RESOLUTION

Moved Cr. Pearson, Seconded Cr. Fell that:

- Council resolves to support the sale of Council assets/buildings from which Council-owned Enterprises currently operate, along with associated noncurrent assets, to successful Tenderers under the Enterprise Divestment Project in instances where:-
 - a. the successful Tenderer has requested such transfer in writing; and
 - the Chief Executive Officer, at his sole discretion, considers the successful Tenderer to have financial or otherwise capacity to hold and maintain such assets PROVIDED such transfer shall render Council in a cost-neutral position with respect to both the transfer and the assets/buildings into the future;
 - the successful Tenderer can produce a letter of offer of funding/ funding agreement from a funding body which is specifically conditional upon the transfer of the Council asset/building to the successful Tenderer; and
 - d. Council seek to retain security over the assets/buildings to ensure reversion of the property to Council in the event of failure of the business of the successful Tenderer, inconsistent use, insolvency of the successful Tenderer and/or any other foreclosing event deemed appropriate at the sole discretion of the Chief Executive Officer upon advice.



It was resolved that the Council break for Lunch at 12.10pm.

BUSINESS ARISING FROM PREVIOUS MINUTES - COUNCIL MEETING

- Error correction of Oath of office Mr. Ted Fraser Nai (pg 7), omit Cr. Elisala.
- Street Lights is a cost to Council by Ergon.
 - Retract Resolution seconded by Cr. Kris (pg 30 of agenda)
 - · Cr. Kris felt that the first paragraph of the apology by Cr. Guivarra would have been fine, but the whole issue was reiterated again after the word "but".
 - Cr. Guivarra advised in relation to his comment he thought he was reprimanded for using the method that he'd done and not for what he said and that's what he apologized on. Guivarra advised that he makes no come back on that.
 - Mayor advised Cr. Kris that should he wish to continue in retracting that resolution he needs to put it in writing to Council to be presented at the January Council meeting.

CONFIRMATION OF MINUTES - COUNCIL MEETING

Moved Cr. Kris, Seconded Cr. Pearson that the minutes of the Ordinary Meeting held 19th October 2011 be adopted as true and accurate.

Motion Carried

LATE REPORTS

AMENDED FEES & CHARGES

- Mayor
 - 1. Council has in the past wavered fees & charges for functions such as dance practice, hiring of hall by church etc.
 - 2. Under Legislation Council do have the ability right now to levy fees and charges.
 - Acknowledge there is a high cost of living and low income earners in communities
 - Understand there is a strong push for Territory but is our people prepared to pay for anything.
 - The \$5.145M was just a one off fund Council basically lobbied over State Government better than any other Council to receive that funding.
 - State will be incrementally decreasing that support
 - Council need to have a revenue base need to charge these chares to keep our doors open.
 - Agrees that we need to have consistency across the board
 - It is up to your community as Councillor to waver those fees and charges, all you have to do is flag it.
 - It may differ from community to community.



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- Dauan Ferry Service costs of service to community
 - Anthony advised Cr. Elisala the cost is high for the ferry because it is very expensive to run the ferry.
 - Cr. Ellisala can adopt whatever price or fee structure on this at the discretion of Council.

RESOLUTION

Moved Cr. Kris, Seconded Cr. Nai that Council adopt the revised 2011/2012 Register of fees and charges.

Motion Carried.

2010 FINANCIAL STATEMENT

RESOLUTION

Moved Cr. Fell, Seconded Cr. Bero that Council acknowledges that it has been presented with a copy of the Queensland Audit Office stamped report for the financial Statements ending 30 June 2010.

Motion Carried.

MONTHLY INFRASTRUCTURE REPORTS

RESOLUTION

Moved Cr. Pearson, Seconded Cr. Kris that Council received the attached report and authorize release to DLGP and TSRA.

Motion Carried.

Against: Cr. Bosun

STAFF QUALIFICATIONS

 Councillors agree that a standard template letter be sent to each staff recognising and congratulating them on their achievements of qualifications for 2011.

RESOLUTION

Moved Cr. Pearson, Seconded Cr. Bedford that Council recognizes and congratulates staff achievements in qualifications obtain in the 2011 Calendar Year.

CLOSED BUSINESS

Moved Cr. Bedford, Seconded Cr. Pearson that in accordance with Regulation 71 of the Local Government Operation Regulation it is resolved for the meeting to go into closed session to discuss section the appointment, dismissal or discipline of employees, starting or defending legal proceedings involving it, other business for which a public discussion would be likely to prejudice the interests of the local Government further the public in attendance are asked to leave.

Motion Carried.

END OF CLOSED BUSINESS

ISSUES RATIFIED FROM CLOSED BUSINESS

HOUSING LEASE TO STATE (\$800)

RESOLUTION

Moved Cr. Kris, Seconded Cr. Bosun that Council offers the \$800 lease payment offered by the State Government as part of the housing leases under the national housing regime. Can not provide the \$800 as compensation on the ILUA.

Motion Carried.

Against: Cr. Day

LOCAL GOVERNMENT INFORMATION MANGEMENT SYSTEM (LGIMS) -PREFERRED SUPPLIER

RESOLUTION

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Moved Cr. Fell, Seconded Cr. Nai that Council:

- Accepts the negotiated terms from Technology One;
- Appoints Technology One as its preferred supplier based on the Contract TSIRC 2011-01;
- Authorises the Chief Executive Officer to make minor changes to contractual terms;
- Authorises the Chief Executive Officer to sign the final Tendering Agreement; and
- Should the final agreement not be forthcoming from Technology One, that the Chief Executive Officer is authorised to negotiate and sign a contract with the second ranked tenderer being Civica Australia Pty Ltd



TENDER TSIRC 2011-02 VEHICLE PLANT AND EQUIPMENT SERVICING MAINTENANCE

RESOLUTION

Moved Cr. Lui, Seconded Cr. Bedford that Council adopt Craig Beikoff Mechanical as the successful tenderer for Contract TSIRC 2011-02.

Motion Carried.

Against: Cr. Bero

It was resolved that the Council break for Afternoon tea at 3.50pm.

GENERAL BUSINESS

Construction team LGOC

- Cr. Kris
 - Looking at setting up Cluster Group for Near Western as they have 3 Tradesmen who has tickets equivalent to Kon - Robert Yorkston, Aaron Fraser and Michael Guise.
- ◆ CEO
 - Advertisement out for Building Supervisors
 - Whole idea was to clusterize
 - Supervisors to go into community with family and also need to look at housing for the Supervisor.
 - Supervisors that will have Supervisor Licence, Open QPSA Licence. Asbestos Removal Licence.
 - Request Cr. Kris to email him the names of the Tradesperson so he could look up the QPSA Website to see if they qualified and if they are interested.
 - Advised Cr. Bosun that with regards to accommodation for the Tradesperson, Council cannot use Social Housing, however, the Department can allow Council to take off rental housing off the Register List for the purpose of accommodating an employee in the Community such as Building Supervisor.

CBRC ROLL OUT

- In response to Cr. Mackie, CEO advised Council is not building at
- Deputy CEO will have all knowledge of CBRC.
- Manager Housing have no knowledge of CBRC
- Iama building to be completely project managed by the Department supposedly going out to tender now.

4.40PM COUNCIL MEETING CLOSED

MEETING OF COUNCIL AS TRUSTEE OF COMMUNITY DOGIT

Moved Cr. Bero, Seconded Cr. Pearson that in accordance with Section 85 of the Local Government Act 2009 (QLD), Management of Community Development of Grant in Trust, the meeting of the Trustee of Community DOGIT be convened and conducted as separate meetings of the Indigenous Regional Council.

Motion Carried

PROPOSED TRUST CHANGE PROPOSAL

SAIBAI IBIS

RESOLUTION

Moved Cr. Fell, Seconded Cr. Elisala that the Trustee grant a Trustee Lease to the Islanders Board of Industries and Services ABN 42 060 262 890 over part of the land identified in the Survey Plan 136902 as Lease B and comprising part of the Deed of Grant in Trust being lot 3 on CP TS157, County of Torres, Parish of Giaka, title reference 21296134, for carrying on a retail business or other business which the Lessee is entitled to carry on pursuant to section 60B of the Aboriginal and Torres Strait Islander Communities (Justice, Land and Other Matters) Act 1984 (Qld), subject to Native Title consent.

Motion Carried.

ERUB IBIS TRUSTEE LEASE

RESOLUTION

Moved Cr. Bedford, Seconded Cr. Fell, that the Trustee grant a Trustee Lease to the Islanders Board of Industries and Services ABN 42 060 262 890 over part of the land identified in the Survey Plan 135864 as Lease E and comprising part of the Deed of Grant in Trust being lot 4 on CP TS156, County of Torres, Parish of Umaga, title reference 21296129, for carrying on a retail business or other business which the Lessee is entitled to carry on pursuant to section 60B of the Aboriginal and Torres Strait Islander Communities (Justice, Land and Other Matters) Act 1984 (Qld), subject to Native Title consent.

ERUB EDUCATION QUEENSLAND

RESOLUTION

Moved Cr. Bedford, Seconded Cr. Bero, that the Trustee grant a Trustee Lease to the State of Queensland as represented by the Department of Education and Training over land described as Lease S on SP 151792 comprising part of the Deed of Grant in Trust being Lot 4 on CP TS156, County of Torres, Parish of Umaga, title reference 21296129, for the construction, operation and maintenance of residential accommodation for employees of the Lessee, a school and for any other Government Services Use reasonably incidental to those purposes, subject to Native Title consent and Development Approval.

Motion Carried

COUNCIL MEETING CLOSED

4.50pm With no further discussions, the meeting closed in prayer by Cr. Mackie.

Cr Fred Gela Mayor

Mr John Scarce Chief Executive Officer